# Open Agenda



# **Planning Committee**

Monday 30 September 2019 6.30 pm

Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

(Continuation of the meeting commenced on 25 September 2019)

### Membership Reserves

Councillor Martin Seaton (Chair) Councillor Eleanor Kerslake Councillor Kath Whittam (Vice-Chair) Councillor Sarah King Councillor Barrie Hargrove Councillor Richard Livingstone Councillor Adele Morris Councillor James McAsh **Councillor Margy Newens** Councillor Hamish McCallum Councillor Damian O'Brien Councillor Darren Merrill Councillor Catherine Rose Councillor Jason Ochere Councillor Cleo Soanes Councillor Jane Salmon

#### INFORMATION FOR MEMBERS OF THE PUBLIC

### Access to information

You have the right to request to inspect copies of minutes and reports on this agenda as well as the background documents used in the preparation of these reports.

### **Babysitting/Carers allowances**

If you are a resident of the borough and have paid someone to look after your children, an elderly dependant or a dependant with disabilities so that you could attend this meeting, you may claim an allowance from the council. Please collect a claim form at the meeting.

### Access

The council is committed to making its meetings accessible. Further details on building access, translation, provision of signers etc for this meeting are on the council's web site: <a href="https://www.southwark.gov.uk">www.southwark.gov.uk</a> or please contact the person below.

Contact: Gerald Gohler on 020 7525 7420 or email: gerald.gohler@southwark.gov.uk

Members of the committee are summoned to attend this meeting **Eleanor Kelly** 

**Chief Executive** 

Date: 20 September 2019





# **Planning Committee**

Monday 30 September 2019
6.30 pm
Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

(Continuation of the meeting commenced on 25 September 2019)

# **Order of Business**

Item No. Title Page No.

1. APOLOGIES

To receive any apologies for absence.

#### 2. CONFIRMATION OF VOTING MEMBERS

A representative of each political group will confirm the voting members of the committee.

# 3. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

In special circumstances, an item of business may be added to an agenda within five clear days of the meeting.

### 4. DISCLOSURE OF INTERESTS AND DISPENSATIONS

Members to declare any personal interests and dispensation in respect of any item of business to be considered at this meeting.

### 5. DEVELOPMENT MANAGEMENT

1 - 4

# 5.1. LAND BOUNDED BY LOWER ROAD, REDRIFF ROAD, QUEBEC WAY AND SURREY QUAYS ROAD AND SITE AT ROBERTS CLOSE, SE16

Documents available at:

http://moderngov.southwark.gov.uk/ieListDocuments.aspx?Cld=119&Mld=6544&Ver=4

# ANY OTHER OPEN BUSINESS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

### **EXCLUSION OF PRESS AND PUBLIC**

The following motion should be moved, seconded and approved if the committee wishes to exclude the press and public to deal with reports revealing exempt information:

"That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution."

Date: 20 September 2019



### **Planning Committee**

Guidance on conduct of business for planning applications, enforcement cases and other planning proposals

- 1. The reports are taken in the order of business on the agenda.
- 2. The officers present the report and recommendations and answer points raised by members of the committee.
- 3. The role of members of the planning committee is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons in accordance with the statutory planning framework.
- 4. The following may address the committee (if they are present and wish to speak) for **not more than 3 minutes each**.
  - (a) One representative (spokesperson) for any objectors. If there is more than one objector wishing to speak, the time is then divided within the 3-minute time slot.
  - (b) The applicant or applicant's agent.
  - (c) One representative for any supporters (who live within 100 metres of the development site).
  - (d) Ward councillor (spokesperson) from where the proposal is located.
  - (e) The members of the committee will then debate the application and consider the recommendation.

**Note**: Members of the committee may question those who speak only on matters relevant to the roles and functions of the planning committee that are outlined in the constitution and in accordance with the statutory planning framework.

- 5. If there are a number of people who are objecting to, or are in support of, an application or an enforcement of action, you are requested to identify a representative to address the committee. If more than one person wishes to speak, the 3-minute time allowance must be divided amongst those who wish to speak. Where you are unable to decide who is to speak in advance of the meeting, you are advised to meet with other objectors in the foyer of the council offices prior to the start of the meeting to identify a representative. If this is not possible, the chair will ask which objector(s) would like to speak at the point the actual item is being considered.
- 6. Speakers should lead the committee to subjects on which they would welcome further questioning.
- 7. Those people nominated to speak on behalf of objectors, supporters or applicants, as well as ward members, should sit on the front row of the public seating area. This is for ease of communication between the committee and the speaker, in case any issues need to be clarified later in the proceedings; it is **not** an opportunity to take part in the debate of the committee.

- 8. Each speaker should restrict their comments to the planning aspects of the proposal and should avoid repeating what is already in the report. The meeting is not a hearing where all participants present evidence to be examined by other participants.
- 9. This is a council committee meeting which is open to the public and there should be no interruptions from the audience.
- 10. No smoking is allowed at committee.
- 11. Members of the public are welcome to film, audio record, photograph, or tweet the public proceedings of the meeting; please be considerate towards other people in the room and take care not to disturb the proceedings.

The arrangements at the meeting may be varied at the discretion of the chair.

Please note that in view of the scale of the development being considered and the level of interest, the following variations will be made to the normal planning committee procedures for this application only:

- The meeting will be held over two sessions on Wednesday 25 September and Monday 30 September 2019.
- The time allocated for presentations from objectors, the applicant, supporters and ward councillors will be extended to 5 minutes (instead of the usual 3 minutes).
- A presentation from supporters of the application living with 250 metres of the proposal site will be allowed (instead of the usual 100 metres).

It is expected that the presentation from objectors to the proposal and questions to them from the committee will be completed at the first session on 25 September with the remaining presentations being heard at the second session on 30 September 2019.

**Contacts:** General Enquiries

Planning Section, Chief Executive's Department

Tel: 020 7525 5403

Planning Committee Clerk, Constitutional Team

Finance and Governance Tel: 020 7525 7221/7420

<b>Item No.</b> 5.	Classification: Open	Date: 30 September 2019	Meeting Name: Planning Committee	
Report title:		Development Management		
Ward(s) or groups affected:		All		
From:		Proper Constitutional Officer		

#### RECOMMENDATIONS

- 1. That the determination of planning applications, or formal observations and comments, the instigation of enforcement action and the receipt of the reports included in the attached items be considered.
- 2. That the decisions made on the planning applications be subject to the conditions and/or made for the reasons set out in the attached reports unless otherwise stated.
- 3. That where reasons for decisions or conditions are not included or not as included in the reports relating to an individual item, they be clearly specified.

### **BACKGROUND INFORMATION**

4. The council's powers to consider planning business are detailed in Part 3F which describes the role and functions of the planning committee and planning subcommittees. These were agreed by the annual meeting of the council on 23 May 2012. The matters reserved to the planning committee and planning sub-committees exercising planning functions are described in part 3F of the Southwark Council constitution.

### **KEY ISSUES FOR CONSIDERATION**

- 5. In respect of the attached planning committee items members are asked, where appropriate:
  - a. To determine those applications in respect of site(s) within the borough, subject where applicable, to the consent of the Secretary of State for Communities and Local Government and any directions made by the Mayor of London.
  - b. To give observations on applications in respect of which the council is not the planning authority in planning matters but which relate to site(s) within the borough, or where the site(s) is outside the borough but may affect the amenity of residents within the borough.
  - c. To receive for information any reports on the previous determination of applications, current activities on site, or other information relating to specific planning applications requested by members.

- 6. Each of the following items are preceded by a map showing the location of the land/property to which the report relates. Following the report, there is a draft decision notice detailing the officer's recommendation indicating approval or refusal. Where a refusal is recommended the draft decision notice will detail the reasons for such refusal.
- 7. Applicants have the right to appeal to Planning Inspector against a refusal of planning permission and against any condition imposed as part of permission. Costs are incurred in presenting the council's case at appeal which maybe substantial if the matter is dealt with at a public inquiry.
- 8. The sanctioning of enforcement action can also involve costs such as process serving, court costs and of legal representation.
- 9. Where either party is felt to have acted unreasonably in an appeal the inspector can make an award of costs against the offending party.
- 10. All legal/counsel fees and costs as well as awards of costs against the council are borne by the budget of the relevant department.

### **Community impact statement**

11. Community impact considerations are contained within each item.

### SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

### **Director of Law and Democracy**

- 12. A resolution to grant planning permission shall mean that the director of planning is authorised to grant planning permission. The resolution does not itself constitute the permission and only the formal document authorised by the committee and issued under the signature of the director of planning shall constitute a planning permission. Any additional conditions required by the committee will be recorded in the minutes and the final planning permission issued will reflect the requirements of the planning committee.
- 13. A resolution to grant planning permission subject to legal agreement shall mean that the director of planning is authorised to issue a planning permission subject to the applicant and any other necessary party entering into a written agreement in a form of words prepared by the director of lawand democracy, and which is satisfactory to the director of planning. Developers meet the council's legal costs of such agreements. Such an agreement shall be entered into under section 106 of the Town and Country Planning Act 1990 or under another appropriate enactment as shall be determined by the director of law and democracy. The planning permission will not be issued unless such an agreement is completed.
- 14. Section 70 of the Town and Country Planning Act 1990 as amended requires the council to have regard to the provisions of the development plan, so far as material to the application, and to any other material considerations when dealing with applications for planning permission. Where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is

contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).

- 15. Section 38(6) of the Planning and Compulsory Purchase Act 2004 provides that where, in making any determination under the planning Acts, regard is to be had to the development plan, the determination shall be made in accordance with the plan unless material considerations indicate otherwise. The development plan is currently Southwark's Core Strategy adopted by the council in April 2011, saved policies contained in the Southwark Plan 2007, the where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).
- 16. On 15 January 2012 section 143 of the Localism Act 2011 came into force which provides that local finance considerations (such as government grants and other financial assistance such as New Homes Bonus) and monies received through CIL (including the Mayoral CIL) are a material consideration to be taken into account in the determination of planning applications in England. However, the weight to be attached to such matters remains a matter for the decision-maker.
- 17. "Regulation 122 of the Community Infrastructure Levy regulations (CIL) 2010, provides that "a planning obligation may only constitute a reason for granting planning permission if the obligation is:
  - a. necessary to make the development acceptable in planning terms;
  - b. directly related to the development; and
  - c. fairly and reasonably related to the scale and kind to the development.

A planning obligation may only constitute a reason for granting planning permission if it complies with the above statutory tests."

- 18. The obligation must also be such as a reasonable planning authority, duly appreciating its statutory duties can properly impose i.e. it must not be so unreasonable that no reasonable authority could have imposed it. Before resolving to grant planning permission subject to a legal agreement members should therefore satisfy themselves that the subject matter of the proposed agreement will meet these tests.
- 19. The National Planning Policy Framework (NPPF) came into force on 27 March 2012. The NPPF replaces previous government guidance including all PPGs and PPSs. For the purpose of decision-taking policies in the Core Strategy (and the London Plan) should not be considered out of date simply because they were adopted prior to publication of the NPPF. For 12 months from the day of publication, decision-takers may continue to give full weight to relevant policies adopted in accordance with the Planning and Compulsory Purchase Act (PCPA) 2004 even if there is a limited degree of conflict with the NPPF.
- 20. In other cases and following and following the 12 month period, due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF. This is the approach to be taken when considering saved plan policies under the Southwark Plan 2007. The approach to be taken is that the closer the

policies in the Southwark Plan to the policies in the NPPF, the greater the weight that may be given.

## **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact	
Council assembly agenda	Constitutional Team	Gerald Gohler	
23 May 2012	160 Tooley Street	020 7525 7420	
	London		
	SE1 2QH		
Each planning committee	Development Management	The named case officer	
item has a separate planning	160 Tooley Street	as listed or the Planning	
case file	London	Department	
	SE1 2QH	020 7525 5403	

## **APPENDICES**

No.	Title
None	

### **AUDIT TRAIL**

Lead Officer	Chidilim Agada, Head of Constitutional Services				
Report Author	Gerald Gohler, Constitutional Officer				
	Jonathan Gorst, Head of Regeneration and Development				
Version	Final				
Dated	16 September 2019				
Key Decision?	No				
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET					
MEMBER					
Officer Title		Comments sought	Comments included		
Director of Law and Democracy		Yes	Yes		
Director of Planning		No	No		
Cabinet Member		No	No		
Date final report sent to Constitutional Team			16 September 2019		

**MUNICIPAL YEAR 2019-20** 

OPEN COMMITTEE: NOTE: PLANNING COMMITTEE
Original held in Constitutional Team; all amendments/queries to Gerald Gohler/Everton Roberts, Constitutional Team, Tel: 020 7525 7420/7221

### **OPEN**

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Councillor Adele Morris	1		-
Councillor Margy Newens	1		
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